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E.O. 11652: XGDS-1
TAGS: UNGA, UK, US
SUBJECT: US-UK PRE-UNGA CONSULTATIONS

REFERENCE: LONDON 11561

INTRODUCTION: FOLLOWING IS REPORT BY AMBASSADOR YOUNG AND PARTY OF US-UK PRE-UNGA CONSULTATIONS HELD IN FCO ON JULY 18. DURING MORNING SESSION UK SIDE WAS HEADED BY MINISTER OF STATE FRANK JUDD AND PARLIAMENTARY UNDER SECRETARY EVAN LUARD. FOLLOWING LUNCH WITH FOREIGN SECRETARY OWEN (SEPTEL), DURING AFTERNOON SESSION UK DELEGATION WAS HEADED BY LUARD.

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1. GENERAL DISCUSSION
EVAN LUARD OPENED THE US/UK BILATERALS WITH CAUTIOUS BUT OPTIMISTIC ASSESSMENT OF THE NEXT GENERAL ASSEMBLY. UNDER SCORING THAT ATMOSPHERE COULD CHANGE SUDDENLY IF THERE WERE MAJOR NEW AND NEGATIVE DEVELOPMENTS. AT THIS POINT, HOWEVER, THE UK DID NOT FORESEE A CONFRONTATIONAL

ASSEMBLY ON THE THREE KEY ISSUES OF SOUTHERN AFRICA. THE MIDDLE EAST AND THE NEW INTERNATIONAL ECONOMIC ORDER. IN SOUTHERN AFRICA THE ISSUE MOST LIKELY TO TRIGGER A CONFRONTATIONAL DEBATE WAS RHODESIA BUT LUARD THOUGHT THAT THE WESTERN CONTACT GROUPS' EFFORTS IN NAMIBIA MIGHT HAVE IMPORTANT SPILL-OVER EFFECTS OF ALL THREE MAJOR SOUTHERN AFRICAN ISSUES--RHODESIA' NAMIBIA AND SOUTHERN AFRICA. THE ASSEMBLY DEBATE ON THE MIDDLE EAST. THE BRITISH BELIEVE, WILL DEPEND ON ASSESSMENTS IN EARLY SEPTEMBER OF WHETHER PROGRESS IS BEING MADE IN MOVING TOWARDS NEGOTIATIONS IN GENEVA. ON THE NEW INTERNATIONAL ECONOMIC ORDER, BRITAIN EXPECTED A DEBATE WHICH MIGHT CRITICIZE THE CIEC RESULTS BUT WHICH WOULD NOT BE CONFRONTATIONAL.

2. NORTH-SOUTH

A. BRITISH ASKED FOR DISCUSSION OF IDEA PUT FORTH BY VENEZUELA OF A SPECIAL ECONOMIC COMMITTEE OF SAY 30 TO 35 MEMBERS ATTACHED TO THE UN GENERAL ASSEMBLY TO PROVIDE AN OVERVIEW OF PROGRESS ON THE RANGE OF NORTH-SOUTH ISSUES. WE SAID THAT PRESIDENT PEREZ AND PEREZ-GUERRERO OF VENEZUELA HAD DISCUSSED THIS IDEA WITH PRESIDENT CARTER AND UNDER SECRETARY COOPER DURING VENEZUELAN VISIT TO WASHINGTON LAST MONTH. WE WERE ATTRACTED TO THE IDEA OF SOME KIND OF BODY TO BRING TOGETHER THE VARIOUS ISSUES DISCUSSED AND NEGOTIATED SEPARATELY IN THE MORE TECHNICAL

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INTERNATIONAL BODIES. WE FELT THAT AN OVERVIEW BODY LINKED TO THE GENERAL ASSEMBLY COULD ACHIEVE LEGITIMACY AMONG THE G-77. A BODY LIMITED IN SIZE' CONTAINING A CORE GROUP OF COUNTRIES OF SUBSTANTIAL ECONOMIC SIGNIFICANCE, MIGHT PROVIDE FOR MORE SERIOUS DISCUSSION OF SUBSTANCE AND MORE ATTRACTION TO HIGH-LEVEL ECONOMIC POLICY MAKERS FROM CAPITALS THAN A VERY LARGE COMMITTEE. LUARD ON BRITISH SIDE WAS QUITE ENCOURAGING ABOUT THE IDEA. FRANK JUDD WAS MORE CAUTIOUS, POINTING OUT THAT EVEN THOUGH THE IDEA WAS BEING PUSHED BY VENEZUELA, THE G-77 MIGHT BE SUSPICIOUS OF A LIMITED COMMITTEE. HE NOTED THE OPTION OF USING EXISTING MACHINERY. E.G.. ECOSOC, RATHER THAN A NEWLY CREATED BODY. WE SAID THAT WE WERE ALSO GIVING SERIOUS CONSIDERATION TO THE ECOSOC OPTION AND HAD LOOKED AT OTHERS. SUCH AS UNCTAD. WE WERE UNCERTAIN, HOWEVER. AS TO WHETHER ECOSOC HAD THE RIGHT KIND OF REPRESENTATION, WAS OF THE RIGHT SIZE AND COMPOSITION, WOULD EVER BE REGARDED AS A BODY FOR SERIOUS AND SUBSTANTIVE DISCUSSION OF ECONOMIC POLICY ISSUES' AND COULD ATTRACT HIGH-LEVEL ECONOMIC POLICY MAKERS TO ITS MEETINGS. JUDD CONFESSED THAT HE SAW THE ARGUMENTS. HE SAID AND WE AGREED THAT THE CONCERNS HE EXPRESSED HAD TO

BE GIVEN SERIOUS CONSIDERATION. IN ANY EVENT, THE UK
WOULD LIKE TO CONSULT WITH THEIR EC COLLEAGUES BEFORE
DEVELOPING A UK POSITION.

B. WE DISCUSSED THE RESUMED 31ST SESSION OF THE UNGA

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WHICH WE THOUGHT MIGHT: (1) PROVIDE A RELATIVELY
BALANCED ASSESSMENT OF THE CIEC, NOTING BOTH SUCCESSES
AND FAILURES, AND (2) ESTABLISH THAT THE CONTINUATION OF
THE NORTH-SOUTH DIALOGUE SHOULD TAKE PLACE LARGELY WITHIN
THE UN, INCLUDING THE IMF AND WORLD BANK AS UN SPECIALIZE
AGENCIES. WITHIN THE BROAD CONTEXT OF A CONTINUATION
OF THE NORTH-SOUTH DIALOGUE, WE ENVISIONED (1) SOME DIS-
CUSSION OF THE CONTINUATION OF AN ENERGY DIALOGUE IN THE
UN SYSTEM, (2) AN ATTEMPT BY THE LDC'S TO GIVE POLITICAL
IMPETUS TO ACTION ON DEBT SINCE THIS ISSUE WAS UNRESOLVED
AT CIEC, AND (3) A CALL FOR ACTION ON COMMODITIES WITHIN
THE CONTEXT OF THE UNCTAD INTEGRATED PROGRAM.

C. BRITISH SAID THAT THEY DID NOT THINK THAT THE INDUSTRIALIZED COUNTRIES SHOULD GET OUT IN FRONT ON THE
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ENERGY DIALOGUE ISSUE, BUT LET THE G-77 TAKE THE LEAD. WE SAID THAT THIS WAS OUR POSITION ALSO, BUT WE HAD GIVEN SOME THOUGHT TO THE VARIOUS OPTIONS FOR CONTINUATION OF THE DIALOGUE SO THAT WE COULD GIVE CONSIDERED ANSWERS TO QUESTIONS THAT WOULD INEVITABLY ARISE DURING THE GENERAL ASSEMBLY. THE BRITISH SAID THAT THEY WERE GOING THROUGH THE SAME KIND OF EXERCISE.

D. ON DEBT BRITAIN SAID THAT THEY SAW THE IMF AS THE PROPER FORUM FOR THE DEBT ISSUES. WE SAID THAT WE DID ALSO, BUT WE SHOULD RECOGNIZE THAT THE G-77 WILL WANT TO SEE THE UNCTAD MINISTERIAL IN JANUARY TAKE SOME DECISIONS ON DEBT. WE THOUGHT THAT THE US-EC PROPOSAL ON DEBT, TABLED AT CIEC, WAS A SOUND PROPOSAL AND IT MIGHT ARISE IN THE DISCUSSIONS AT THE UNCTAD MINISTERIAL.

E. ON COMMODITIES, WE BOTH THOUGHT THAT PROGRESS COULD BE MADE IN THE CONTEXT OF THE OECD HIGH-LEVEL GROUP AND THE SPECIAL WORKING GROUP ON THE COMMON FUND. WE SUGGESTED THAT IT MIGHT BE USEFUL TO ENGAGE IN SOME VERY INFORMAL DISCUSSION WITH THE G-77 ON THE COMMON FUND BEFORE THE NEGOTIATING CONFERENCE IN NOVEMBER. IT WAS IMPORTANT THAT BOTH SIDES UNDERSTAND THE ISSUES AND THAT THERE BE REALISTIC EXPECTATIONS AS TO WHAT WAS POSSIBLE BEFORE THE NOVEMBER NEGOTIATING MEETING BEGAN. BRITISH SAID THAT THEY MIGHT BE ABLE TO HELP IN THIS REGARD THROUGH DISCUSSIONS IN THE COMMONWEALTH WORKING GROUP ON COMMITTEES.

F. WE DISCUSSED THE INTERNATIONAL DEVELOPMENT STRATEGY (IDS) WHICH WOULD COME UP FOR DISCUSSION AT THE 32ND UNGA. WE THOUGHT THE COMMITTEE ON DEVELOPMENT PLANNING MIGHT PROVIDE LEADERSHIP IN DEVELOPING THE STRATEGY AS
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IT HAD FOR THE LAST DEVELOPMENT DECADE. BRITISH INDICATED SUPPORT FOR OUR BASIC NEEDS APPROACH TO DEVELOPMENT ASSISTANCE. WE SAID THAT WE SAW BASIC NEEDS AS AN IMPORTANT ELEMENT OF THE NEW IDS BUT NOT THE ONLY THEME. WE DISCUSSED OTHER THEMES WHICH MIGHT COMPLEMENT THE BASIC NEEDS APPROACH IN THE NEXT IDS.

3. THE MIDDLE EAST

MAYNES STATED THAT THE US SHARED THE BRITISH VIEW THAT THE GENERAL ASSEMBLY DEBATE WOULD DEPEND ON PROGRESS WE WERE MAKING BY EARLY FALL IN MOVING TOWARDS A GENEVA CONFERENCE BY THE END OF THE YEAR. US RECOGNIZED THAT IF THE NEGOTIATION PROCESS WERE GOING BADLY BY THE TIME OF THE ASSEMBLY, IT WAS POSSIBLE THAT WE COULD SEE VERY NEGATIVE DEVELOPMENTS IN THE ASSEMBLY INCLUDING EFFORTS TO IMPOSE SANCTIONS ON ISRAEL OR TO PRESSURE THE US AND OTHERS TO USE THE SECURITY COUNCIL AS A NEGOTIATING FORUM. WE SAW ANY ADDITIONAL SETTLEMENTS IN THE OCCUPIED TERRITORIES AS LIKELY TO TRIGGER A HIGHLY CONFRONTATIONAL MIDDLE EAST DEBATE AND WERE CONCERNED THAT THE LONDON TIMES EXPOSE ON ALLEGED ISRAELI TORTURE OF ARABS IN THE OCCUPIED TERRITORIES COULD TRIGGER A DIVISIVE MIDDLE EAST DEBATE. THE BRITISH SHARED THIS ASSESSMENT AND WERE ALSO VERY CONCERNED THAT THE TORTURE ISSUE WOULD RECEIVE MAJOR ATTENTION IN THE GENERAL ASSEMBLY BECAUSE THE ARABS WOULD SEE AN OPPORTUNITY TO EXPLOIT THE ISSUE IN THE CONTEXT OF HUMAN RIGHTS. MAYNES EXPRESSED THE HOPE THAT BRITAIN WOULD AGAIN SUPPORT THE UNITED STATES IN OPPOSING ANY SECURITY COUNCIL RESOLUTION TO REAFFIRM RECOMMENDATIONS OR MANDATE OF THE PALESTINIAN RIGHTS COMMITTEE.

4. CYPRUS

THE BRITISH SIDE STATED THEIR BELIEF THAT NO PROGRESS ON CYPRUS COULD TAKE PLACE UNTIL TURKEY HAD FORMED A STABLE GOVERNMENT. JUDD EXPRESSED CONCERN AT THE MOMENTUM AT CONFIDENTIAL

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THE NEGOTIATION PROCESS, FEARING THAT AS ON SOME OTHER ISSUES MOMENTUM ON THIS ISSUE MIGHT BE LOST AND CYPRUS WOULD "FALL FOREVER INTO THE CATEGORY OF UNSOLVABLE PROBLEMS". HE SAID BRITAIN STOOD READY TO BE OF WHAT ASSISTANCE IT COULD IN WORKING WITH THE UNITED STATES FOR A SOLUTION. IN THAT REGARD, BRITAIN OPPOSED ANY THINNING OUT OF UN PEACEKEEPING FORCES ON CYPRUS ON THE GROUNDS THAT THE MOMENT WAS NOW TOO SENSITIVE FOR SUCH AN ACTION. JUDD INDICATED THAT LIKE THE UNITED STATES, BRITAIN WOULD OPPOSE PERMITTING A SPOKESMAN OF THE "TURKISH FEDERATED STATE" OF CYPRUS TO ADDRESS THE UN GENERAL ASSEMBLY PLENARY SINCE THAT ENTITY IS NOT A RECOGNIZED GOVERNMENT.

5. BELIZE
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LUARD REVIEWED THE BELIZE NEGOTIATIONS AND STATED THAT THE BRITISH HOPED FOR A RESOUNDING UN GENERAL ASSEMBLY ENDORSEMENT OF BELIZE'S RIGHT TO SELF-DETERMINATION. HE SAID THAT INCREASINGLY LATIN AMERICANS WERE SUPPORTING BELIZE OVER GUATEMALA OVER THIS ISSUE. IN RESPONSE TO OUR QUESTION, LUARD INDICATED THAT THE UK WAS NOT PREPARED TO ENTER INTO A LONG-TERM SECURITY ARRANGEMENT WITH BELIZE; AT A MAXIMUM, A 2-3 YEARS ARRANGEMENT POSSIBLE. MAYNES NOTED THAT THE UNITED STATES HAD ABSTAINED ON THE 1975 AND 1976 UN GENERAL ASSEMBLY RESOLUTIONS ON BELIZE. HOW DID BRITAIN VIEW AN ABSTENTION THIS YEAR? LUARD REPLIED THAT THE PRINCIPAL ASSISTANCE WHICH THE UNITED STATES COULD GIVE BRITAIN IN THIS ISSUE WAS THROUGH URGING GUATEMALA TO BE REASONABLE. FROM THAT STANDPOINT, AN ABSTENTION MIGHT BE USEFUL BUT THE BRITISH WOULD LIKE TO REMAIN IN

CONTACT WITH US AS THE ASSEMBLY APPROACHED.

6. HUMAN RIGHTS

LUARD EXPRESSED INTEREST IN PRESIDENT CARTER'S PROPOSALS TO THE UNGA AND ENDORSED PROPOSAL TO HOLD BIENNIAL MEETINGS OF THE HR COMMISSION. HE URGED HIGHER LEVEL REPRESENTATION AT THE MEETINGS AND THE NEED TO STREAMLINE THE MECHANISM FOR DEALING WITH COMPLAINTS. THOUGH DISAPPOINTED WITH THE OUTCOME ON UGANDA, HE NEVERTHELESS FELT THAT THERE WAS A GREATER WILLINGNESS WITHIN THE COMMISSION TO DEAL WITH SPECIFIC ISSUES (E.G., 1503 PROCEDURES). THE UK WAS "NOT HAPPY" WITH OUR PROPOSAL TO MOVE THE HR DIVISION TO NEW YORK AND, WHILE SUPPORTING THE IDEA OF A HR COMMISSIONER IN PRINCIPLE, SAW LITTLE PROSPECT OF IT BEING ACCEPTED IN THE IMMEDIATE FUTURE. MAYNES AGREED WITH THIS LATTER ASSESSMENT BUT ENVISAGED A LONG-TERM CAMPAIGN TO BUILD UP SUPPORT. BOTH SIDES AGREED ON THE NEED FOR A

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GENERAL CONCENSUS ON A BROADER CONCEPT OF HUMAN RIGHTS (POLITICAL, CIVIL, ECONOMIC, SOCIAL) TO ALLAY DEVELOPING COUNTRY FEARS. UNDER "ALTERNATE APPROACHES," LUARD SUGGESTED THAT CONSIDERATION BE GIVEN TO SEEKING INTERNATIONAL COMMITMENTS ON CATEGORIES OF VIOLATIONS (E.G., TORTURE) RATHER THAN COUNTRY VIOLATIONS. IN RESPONSE TO OUR SUGGESTION THAT UK (AND OTHER WEOS) COULD BE HELPFUL BY WITHHOLDING ENDORSEMENT OF THE RACISM CONFERENCE UNTIL THE RACISM-ZIONISM ISSUE RESOLVED, LUARD CONFIRMED THAT THIS WAS IN FACT THEIR POLICY. HE CAUTIONED, HOWEVER, AGAINST PUSHING THE AFRICANS TOO HARD ON THIS ISSUE.

7. ILLICIT PAYMENTS

WE MADE CASE FOR ECOSOC RESOLUTION WE WERE SPONSORING TO GIVE IMPETUS TO FURTHER WORK ON ILLICIT PAYMENTS LEADING TO A DIPLOMATIC CONFERENCE IN 1978. BRITISH SAID THAT THEY SUPPORT OUR INITIATIVE FOR AN AGREEMENT BUT DID NOT THINK A 1978 DATE WAS REALISTIC, POINTING TO THE MANY TECHNICAL PROBLEMS THAT HAD TO BE IRONED OUT. WE REPLIED THAT PROBLEMS WITH AN ILLICIT PAYMENTS AGREEMENT WERE NOT SO MUCH TECHNICAL AS POLITICAL AND THAT THE 1978 DATE WAS IMPORTANT AS AN EXPRESSION OF A POLITICAL COMMITMENT TO REACH AN AGREEMENT. BRITISH EMPHASIZED THE NEED TO EXPAND THE SIZE OF THE WORKING GROUP DEALING WITH THIS ISSUE.

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8. ROLE AND POSITION OF THE SECURITY COUNCIL

LUARD EXPRESSED CONCERN OVER SOME DISTURBING TRENDS WITH RESPECT TO THE SECURITY COUNCIL. INCREASINGLY, THE COUNCIL, AT THIRD WORLD URGING, WAS INVITING PRIVATE INDIVIDUALS TO ADDRESS THE COUNCIL AND PERMITTING NON-COUNCIL MEMBERS NOT DIRECTLY INVOLVED IN A DISPUTE TO MAKE A MAJOR PRESENTATION. AMBASSADOR YOUNG EXPRESSED HIS DISSATISFACTION OVER THIS TREND. HE NOTED THAT IN THE CASE OF THE RECENT SECURITY COUNCIL CONSIDERATION OF THE COMPLAINT BY MOZAMBIQUE AGAINST RHODESIA, HOWEVER, THE AFRICANS, ANXIOUS TO LEAVE NEW YORK FOR THE LIBREVILLE OAU MEETING, INSISTED THAT EACH REGION APPOINT ONE NATION TO SPEAK FOR ALL ITS MEMBERS. PERHAPS THIS TREND COULD BE ENCOURAGED. LUARD STRONGLY SUPPORTED THIS IDEA. ANOTHER DISTURBING

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TREND, LUARD CONTINUED, IS THE TENDENCY FOR THE GENERAL ASSEMBLY TO INSTRUCT THE SECURITY COUNCIL AS TO

ITS DUTIES. HE ACKNOWLEDGED THAT THERE WAS NOT MUCH THAT COULD BE DONE ABOUT THIS BUT THOUGHT IT WAS A PROBLEM OF WHICH WE SHOULD ALL BE AWARE.

9. CHARTER REVIEW

LUARD REAFFIRMED THE BRITISH OPPOSITION TO ANY MAJOR CHARTER REVIEW. AT THE SAME TIME, LIKE THE UNITED STATES, THE UK REMAINS INTERESTED IN UN REFORMS NOT REQUIRING CHARTER REVIEW.

10. ILO

A. LUARD ASKED FOR US VIEWS ON THE ILO. MAYNES POINTED OUT THAT THE UNITED STATES HAD GONE TO THE JUNE 1977 ILO CONFERENCE IN A RELATIVELY OPTIMISTIC FRAME OF MIND BECAUSE SIGNIFICANT PROGRESS TOWARDS ILO REFORM HAD BEEN MADE IN THE PERIOD NOVEMBER 1975 THROUGH MARCH 1977. HOWEVER, AT THE JUNE 1977 CONFERENCE, A MAJORITY OF MEMBERS DID NOT SIMPLY REJECT SOME OR EVEN MOST OF THE PROPOSALS ADVANCED BY THE US, BUT ALL OF THEM. THE US GOVERNMENT WAS CURRENTLY IN THE PROCESS OF REVIEWING ITS ATTITUDE TOWARDS THE ILO AND IN THIS EXAMINATION, THE RESULTS OF THE JUNE 1977 CONFERENCE WOULD BE GIVEN MAJOR WEIGHT.

B. LUARD STATED THAT IT WAS BRITAIN'S VERY STRONG VIEW THAT THE UNITED STATES WOULD BE MAKING A VERY DAMAGING MISTAKE IF IT WERE TO WITHDRAW FROM THE ILO. HE REGARDED THE ILO AS THE MOST IMPORTANT BODY IN THE UN FAMILY, AFTER THE UN ITSELF. IT WAS A BODY THAT THE UNITED STATES WOULD BE VERY MISGUIDED TO LEAVE TO SOVIET DOMINATION. HE POINTED OUT THAT THE COALESCENCE OF THE INDUSTRIALIZED MARKET ECONOMY COUNTRIES AT THE JUNE 1977 CONFERENCE WAS AN IMPORTANT STEP OF PROGRESS.

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OUR DEPARTURE WOULD LEAVE THEM IN DISARRAY. IN ADDITION, HE FOUND SIGNIFICANCE IN THE WILLINGNESS OF THE CONFERENCE TO ADOPT RESOLUTIONS ON THE FINAL DAY REAFFIRMING THE SUPPORT OF THE MEMBERSHIP IN SUCH ISSUES AS DUE PROCESS, LACK OF DOUBLE STANDARDS, AVOIDANCE OF POLITICAL ISSUES NOT GERMANE TO THE ILO WORK. MAYNES ACKNOWLEDGED THE SIGNIFICANCE OF WESTERN EUROPEAN SUPPORT AT THE CONFERENCE BUT POINTED OUT THAT THE RESOLUTIONS MENTIONED HAD NO PRACTICAL EFFECT SINCE THE CONFERENCE HAD REFUSED TO SEIZE CONCRETE OPPORTUNITIES TO ADOPT MEASURES WHICH WOULD HAVE GIVEN THESE PRINCIPLES PRACTICAL APPLICATION. LUARD CONCEDED THIS BUT FOUND ADOPTION OF THE RESOLUTIONS AN IMPORTANT STEP FORWARD EVEN SO. HE ASSERTED THAT THE UNITED STATES OR THE EUROPEANS COULD MAKE PROGRESS ON KEY DEMANDS IN THE ILO IF THERE WERE GREATER FLEXIBILITY

ON ISSUES OF CONCERN TO THE THIRD WORLD, IN PARTICULAR THE STRUCTURAL ISSUES. HE REGARDED THE GOVERNING BODY AS UNREPRESENTATIVE OF THE CURRENT MEMBERSHIP AND WORLD REALITIES AND REQUIRING REFORM.

C. LUARD CONCLUDED BY ASKING WHAT US ALLIES COULD DO NOW WITH RESPECT TO THE ILO. MAYNES REPLIED THAT WHATEVER THE US DECISION, IT WAS ESSENTIAL FOR THE WEST EUROPEANS TO MAKE REFORM OF THE ILO AN ISSUE OF THEIR BILATERAL DIPLOMACY, WHICH MEANT ACTIVE LOBBYING WITH KEY THIRD WORLD COUNTRIES. WITHOUT THIS COMMITMENT TO REFORM, THE ILO WOULD CONTINUE TO LOSE DIRECTION AND PURPOSE, WITH OR WITHOUT THE US.

11. UN ADMINISTRATIVE AND BUDGET ISSUES

A. AFTER WE PRESENTED OUR POSITION AND INDICATED OUR CONCERN WITH UK POSITION ON UNDP, BRITISH INDICATED THAT THEY WERE NOT SHRINKING FROM A BASIC COMMITMENT TO UNDP AS WE SEEMED TO THINK. THEY SAW UNDP AS AN ESSENTIAL AND IMPORTANT ELEMENT IN THE FINANCING OF UN

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TECHNICAL ASSISTANCE PROGRAMS. THEY THOUGHT THAT SPECIALIZED AGENCIES COULD LEGITIMATELY ENGAGE IN TECHNICAL ASSISTANCE PROGRAMS WITHIN THEIR FIELD OF COMPETENCE THROUGH ASSESSED BUDGETS. THE DEVELOPED COUNTRIES COULD NOT SUCCESSFULLY FIGHT THIS BECAUSE OF GROWING G77 INFLUENCE IN THE SPECIALIZED AGENCIES. THE DEVELOPED COUNTRIES COULD, HOWEVER, KEEP REAL GROWTH IN BUDGETS WITHIN REASONABLE BOUNDS BECAUSE OF THEIR LARGE BUDGETARY CONTRIBUTIONS AND THE IMPLIED THREAT OF WITHDRAWAL IF BUDGETARY GROWTH WERE UNREASONABLE. THEY COULD NOT SUPPORT, HOWEVER, OUR PROPOSED "PAUSE FOR CONSOLIDATION" IN UN SPECIALIZED AGENCY BUDGETS AS BRITISH FAVORED MODERATE INCREASES.

B. WE SAID THAT WE DID NOT SEE UNDP AS THE EXCLUSIVE AGENT OF TECHNICAL ASSISTANCE FINANCING BUT CONFIDENTIAL

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AS THE PRIMARY AND CENTRAL SOURCE OF FUNDING FOR THIS PURPOSE. WE SAW A ROLE FOR TECHNICAL COOPERATION WITHIN THE SPECIALIZED AGENCIES BUT THAT ROLE OUGHT TO BE LIMITED TO THE KINDS OF PROGRAMS WHICH COULD NOT BE APPROPRIATELY FINANCED THROUGH UNDP. WE WERE MAKING AN EFFORT TO INCREASE UNDP FUNDING VERY SUBSTANTIALLY. WE COULD NOT ACHIEVE THIS GOAL IF SPECIALIZED AGENCIES ALSO INCREASED THEIR TECHNICAL ASSISTANCE PROGRAMS THROUGH ASSESSED BUDGETS. THE RAPID INCREASE OF ASSESSED BUDGETS TO FINANCE TECHNICAL ASSISTANCE, WE THOUGHT, WAS BOUND TO UNDERMINE US CONGRESSIONAL SUPPORT FOR THE UN SYSTEM AND WAS SOMETHING WE TOOK VERY SERIOUSLY.

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Reference: 77 LONDON 11561
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1820369
Secure: OPEN
Status: NATIVE
Subject: US-UK PRE-UNGA CONSULTATIONS
TAGS: PDIP, PORG, XY, US, UK, UNGA, (YOUNG, ANDREW J)
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/366b9a67-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009